

Message Text

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ACTION ACDA-12

INFO OCT-01 EUR-12 ISO-00 CIAE-00 H-01 INR-10 IO-13
L-03 NSAE-00 OIC-02 OMB-01 PA-01 PM-05 SP-02
SS-15 ICA-11 TRSE-00 NSC-05 /094 W
-----124051 190944Z /17

P R 190818Z JUN 78
FM USDEL MBFR VIENNA
TO SECSTATE WASHDC PRIORITY 2967
SECDEF WASHDC
INFO USMISSION USNATO
AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
USNMR SHAPE
USCINCEUR

S E C R E T SECTION 1 OF 2 MBFR VIENNA 0352

MBFR NEGOTIATIONS

FROM US REP MBFR

E.O. 11652: GDS
TAGS: PARM NATO
SUBJ: MBFR NEGOTIATIONS: US-POLISH BILATERAL-JUNE 16

1. ON JUNE 16 POLISH REP MADE FOLLOWING POINTS IN COVERSTATION
WITH US REP:

A. BOTH SIDES NOW RECOGNIZE THAT REACHING AGREEMENT
ON DATA IS THE CURRENT MAJOR ISSUE FACING NEGOTIATORS. THE
EAST IS NOW TRYING TO DETERMINE HOW TO DEAL WITH THIS PROBLEM.

B. THERE ARE THREE STEPS THE WEST COULD MAKE TO GET
MOVEMENT IN THE DATA FIELD. FIRST, IT COULD AGREE TO THE
EASTERN PROPOSAL FOR AN EXCHANGE OF AVERAGE MANNING LEVELS.

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EVEN THOUGH THE WEST HAS RESERVATIONS ABOUT THE EFFICACY OF
SUCH AN EXCHANGE, WESTERN ACCEPTANCE WOULD IMPROVE THE ATMOSPHERE
OF THE DATA DISCUSSIONS, SINCE THE EAST HAS IN GOOD FAITH MADE
THIS PROPOSAL AS A WAY TO GET PROGRESS. THE WEST MIGHT ALSO USE
SUCH AN EXCHANGE AS A VEHICLE FOR ATTAINING FURTHER
INFORMATION ON DATA FROM THE EAST.

C. SECOND, THE WEST MIGHT OFFER TO DEAL WITH THE PROBLEM OF THE ANOMALIES IN THE WESTERN ALLOCATION OF THE THREE FORCE CATEGORIES WHICH WERE DISCUSSED IN EARLIER DATA DISCUSSIONS.

D. THIRD, AT THE PROPER POINT THE WEST MIGHT RETURN TO THE ISSUE OF THE DEFINITION OF MILITARY MANPOWER TO BE COUNTED.

E. THE IMPORTANT POINT IS FOR THE WEST TO MAKE SOME MOVE TO EVIDENCE ITS WILLINGNESS TO CONTRIBUTE TO PROGRESS IN THE DATA DISCUSSION (COMMENT: NETHERLANDS REP TOLD US REP ON JUNE 14 THAT STRULAK HAD ALSO MAKE THE FOREGOING POINTS TO HIM BILATERALLY. END COMMENT).

F. THE POLES MAY HAVE EXCLUDED FROM THEIR FIGURES ALL CONSTRUCTION UNITS ASSOCIATED WITH THE GROUND FORCES OF POLAND. (COMMENT: HE IMPLIED THAT THIS WAS ON THE GROUND THAT THEY WERE ALL UNITS OF TERRITORIAL DEFENSE. END COMMENT).

2. POLISH REP SAID HE HAD ASSUMED THAT THE WEST HAD NOT EXCLUDED THE UNITS OF TERRITORIAL DEFENSE IN ITS FIGURES TABLED IN 1973. (COMMENT: PRESUMABLY, SINCE AT THAT TIME THERE HAD BEEN NO EAST/WEST DISCUSSION OF THE FACT THAT THE CONSCRIPT PERSONNEL OF THESE UNITS DID WORK FOR OTHER MINISTRIES AND THEIR COST WAS REIMBURSED TO THE MINISTRY OF DEFENSE. END COMMENT. POLISH REP SAID HE ASSUMED THE WEST HAD EXCLUDED THOSE UNITS FOR THE FIRST TIME IN THE UPDATE OF ITS FIGURES IN 1976. HE IMPLIED THAT
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THE WEST AT THE SAME TIME HAD OFFSET THE EXCLUSION BY OTHER REVISIONS. US REP SAID THAT THE WEST HAD IN FACT EXCLUDED THESE PERSONNEL FROM THE BEGINNING BECAUSE THE WEST FELT FROM THE BEGINNING THAT IT WAS APPROPRIATE NOT TO COUNT THEM AS ACTIVE DUTY MILITARY MANPOWER. US REP SAID THAT THE 1976 INCREASE IN WESTERN FIGURES ON EASTERN MANPOWER REFLECTED PRIMARILY MORE COMPLETE WESTERN ANALYSIS OF EASTERN SERVICE AND SUPPORT UNITS.

3. IN RESPONSE TO POLISH REP'S QUESTIONS, US REP INDICATED THAT THE DISAGGREGATION OF THE DATA ON A COUNTRY BY COUNTRY BASIS HAD SHOWN THAT THE DISCREPANCY IN POLISH GROUND FORCE DATA WAS THE LARGEST OF THE EASTERN SIDE, BOTH AS A PERCENTAGE OF THE NATIONAL FORCE INVOLVED AND IN ABSOLUTE NUMBERS. IN RESPONSE TO FURTHER QUESTIONING, HE INDICATED THAT THIS WAS TRUE, EVEN IF THE POLISH GROUND BASED AIR DEFENSE WAS ALLOCATED ON THE BASIS FOR WHICH THE EAST CONTENDED.

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TO SECSTATE WASHDC PRIORITY 2968
SECDEF WASHDC
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AMEMBASSY LONDON
AMEMBASSY MOSCOW
USNMR SHAPE
USCINCEUR

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MBFR NEGOTIATIONS FROM US REP MBFR

4. US REP SAID HE HAD BEEN SURPRISED AT THIS SINCE IT
CONTRASTED WITH POLISH REP'S APPARENTLY STRONG INTEREST IN AN
OUTCOME TO THE NEGOTIATIONS. HE QUESTIONED WHETHER POLISH REP
HAD BEEN MISINFORMED AS TO THE CORRECT DATA. POLISH REP SAID
POLISH DATA CAME FROM THE MILITARY.

5. US REP MADE THE POINT THAT THE SELECTIVE US NUCLEAR REDUCTIONS
HAD BEEN ADDED TO THE WESTERN PROPOSALS IN DECEMBER 1975 ON
THE ASSUMPTION THAT THE EAST WOULD ADMIT TO ITS SUPERIORITY IN
MILITARY MANPOWER AND WOULD ELIMINATE IT, AND THAT THE EASTERN
REDUCTIONS OFFERED IN THE EAST'S JUNE 8 PROPOSALS WERE NOT OF
VALUE COMMENSURATE WITH THE TOTAL REDUCTION OBLIGATIONS WHICH
THE WEST WAS NOW PROPOSING. POLISH REP RESPONDED BY SAYING THAT
NOW THAT THE EAST HAD ADOPTED THE MIXED-PACKAGE CONCEPT THE
DOOR HAD BEEN OPENED FOR BARGAINING AS TO THE CONTENTS OF THE
PACKAGE. HE POINTED OUT THAT THERE WAS NO FORMULA BY WHICH TO
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DETERMINE THE RELATIVE VALUE OF US NUCLEAR WITHDRAWALS AND THE
PROPOSED EASTERN WITHDRAWALS.

6. POLISH REP POINTED OUT THAT THE WEST WAS OFFERING ONLY
LIMITATIONS ON SELECTED US NUCLEAR ARMAMENTS AND SAID THAT

THE WEST SHOULD DEAL WITH THE PROBLEM OF POTENTIAL WESTERN EUROPEAN ARMAMENT INCREASES. HE SAID THAT THE WEST'S PROPOSAL OF NON-CIRCUMVENTION WAS NOT AN ANSWER TO THIS PROBLEM SINCE IT IMPOSED OBLIGATIONS ONLY ON THE US NOT TO EVADE OBLIGATIONS WHICH THE US ASSUMED, AND WOULD NOT IN HIS VIEW LIMIT THE FREEDOM OF ACTION OF THE WESTERN EUROPEANS.

7. WITH RESPECT TO ASSOCIATED MEASURES, POLISH REP SAID THAT TO BE NEGOTIABLE THEY MUST BE APPLIED TO ALL DIRECT PARTICIPANTS AND THAT THIS WAS PARTICULARLY TRUE IN VIEW OF THE FACT THAT ALL PARTICIPANTS WOULD NOW UNDERTAKE OBLIGATIONS IN CONNECTION WITH THE PHASE I AGREEMENT. HE ADDED THAT HE RECOGNIZED THAT, FOR THE SAME REASON, THE TIME HAD COME FOR THE EAST TO CONSIDER MAKING SOME SUGGESTIONS WITH RESPECT TO ASSOCIATED MEASURES. HE REMARKED THAT IN TODAY'S WORLD AN AGREEMENT SHOULD HAVE VERIFICATION PROVISIONS. RESOR

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